

New Jersey Department of Community Affairs

SUPERSTORM SANDY COMMUNITY DEVELOPMENT BLOCK GRANT – DISASTER RECOVERY

Public Law 113-2; January 29, 2013
78 Fed. Reg. 14329; March 5, 2013
78 Fed. Reg. 69104; November 18, 2013
79 Fed. Reg. 62182; October 16, 2014



ACTION PLAN AMENDMENT NUMBER 62 SUBSTANTIAL AMENDMENT

- **Transferring surplus CDBG-DR funds to the Rebuild by Design Program.**

PUBLIC COMMENT PERIOD: November 7, 2025 to December 8, 2025
DATE SUBMITTED TO HUD:
DATE APPROVED BY HUD:

Philip D. Murphy
Governor

Tahesha L. Way
Lt. Governor

Jacquelyn A. Suárez
Commissioner

SECTION 1: OVERVIEW

New Jersey (“State”) received approval from the U.S. Department of Housing and Urban Development (“HUD”) for the State’s Community Development Block Grant – Disaster Recovery (“CDBG-DR”) Superstorm Sandy Action Plan on April 29, 2013. The Action Plan described the State’s allocation of \$1,829,520,000 in first-round CDBG-DR funding, granted by HUD, in support of New Jersey’s recovery efforts. The New Jersey Department of Community Affairs (“DCA”) was chosen to administer this CDBG-DR grant. Since that time, HUD has approved 61 amendments. Included in these amendments is Substantial Amendment 7, which details the allocation of \$1,463,000,000 in second-round CDBG-DR funds across Sandy recovery programs.

On October 16, 2014, HUD allocated \$881,909,000 in third (and final) round CDBG-DR funds to New Jersey, \$380 million of which was allocated in connection with HUD’s Rebuild by Design (“RBD”) initiative, and is detailed in Action Plan Amendments #12, 20, 22 and 25. Substantial Amendment 11 designates the remaining, third-round, Sandy CDBG-DR allocation of \$501,909,000 for unmet recovery needs.

This **Action Plan Amendment 62 (“APA 62”)** is considered a substantial amendment in accordance with 84 Fed. Reg. 4386 (February 29, 2019), and with the State’s Action Plan, as it reallocates more than \$10 million in Sandy CDBG-DR funding.

APA 62 is available in English and Spanish through DCA’s website, <https://www.nj.gov/dca/ddrm/>, and can be requested by email at DisasterRecoveryandMitigation@dca.nj.gov (Subject: Action Plan Amendment 62), or by contacting the Division of Disaster Recovery and Mitigation Constituent Services at 609-292-3750. To obtain a translated copy in a language other than Spanish, please contact Tina Williams, the language access plan (LAP) coordinator, at 609-913-4247 or Tina.Williams@dca.nj.gov. For hearing-impaired users, text telephone service is available at (TTY/TDD) 1-800-852-7899.

The public comment period for APA 62 is open from November 7, 2025, to December 8, 2025.

SECTION 2: FUNDING TRANSFERS

Transfer of Funds to the Rebuild by Design Projects

DCA is updating its Action Plan to transfer surplus CDBG-DR program funds to the Rebuild by Design (RBD) Program. Due to unexpected costs during the construction phase of the RBD Meadowlands and Hudson River Projects, the Department of Environmental Protection (“DEP”) anticipates a funding shortfall of approximately \$30,000,000 in the Projects’ respective budgets. Therefore, in order to meet the needs of the communities served by the RBD Meadowlands and Hudson River Projects, \$5,000,000 will be transferred to RBD Meadowlands and \$25,000,000 will be transferred to RBD Hudson River to supplement the construction phases of these Projects.

Transfer of Funds to the RBD Meadowlands Project

The Rebuild by Design Meadowlands Project has an unmet need of \$5,000,000. DCA is transferring surplus funds from the Reconstruction, Rehabilitation, Elevation and Mitigation Program (RREM), Atlantic City Resilience Program, Energy Resilience Bank, Landlord Rental Repair Program, and Small Business Loans to meet this need.

The RBD Meadowlands Project is constructing two pump stations in the Meadowlands region: The Liberty Street Pump Station and Force Main Project (“LSPS/FM”) and the East Riser Ditch Pump Station (“ERDPS”). The pump stations’ budgets are currently experiencing a shortfall of approximately \$5,000,000 due to replacements and/or relocations of subsurface utilities needed to construct these projects. This work necessitated contract extensions for the Construction Management Firm and the Engineer of Record, contributing, along with property acquisition and easement costs, to the funding deficit.

Therefore, the Project’s budget will be supplemented by surplus CDBG-DR funding as follows:

RBD Meadowlands Transfer	
Explanation	Amount
Balance	\$149,711,765
Transfer from RREM	+\$518,810.68 ^a
Transfer from Atlantic City Resilience Program	+\$3,511,861.68 ^b
Transfer from Energy Resilience Bank	+\$823,699.60 ^b
Transfer from Landlord Rental Repair Program	+\$15,000.000 ^b
Transfer from Small Business Loans	+\$130,628.04 ^b
Total Budget	\$154,711,765
^a This amount includes \$119,445.45 in surplus created by the expenditure of program income in RREM. ^b These amounts constitute surplus created in these programs by the expenditure of program income.	

Transfer of Funds to the RBD Hudson River Project

The Rebuild by Design Hudson River Project has an unmet need of \$25,000,000. DCA is transferring surplus funds from the Homeowner Assistance and Recovery Program (HARP), Neighborhood Enhancement Program, and RREM to meet this need. This includes removing the balance of unspent Sandy funding from the Homeowner Assistance and Recovery Program (HARP). There is sufficient Ida CDBG-DR funding to satisfy the HARP applicant pool. As it is now unfunded, it will be removed from the Sandy Action Plan.

The RBD Hudson River Project incurred unanticipated costs in the construction of the Resist Contract stemming from newly-identified field conditions such as subsurface utilities, necessitating realignments and water main upgrades. Reimbursement costs for the City of Hoboken's traffic planning and police traffic control measures for the Project further added to this shortfall. Additional unanticipated costs also included the extension of Construction Management Firm & Engineer of Record work orders for supplemental oversight and design efforts.

As such, the Project's budget will be supplemented by surplus CDBG-DR funding as follows:

RBD Hudson River Transfer	
Explanation	Amount
Balance	\$285,288,235
Transfer from HARP	+\$23,500,000
Transfer from Neighborhood Enhancement Program	+\$502,626
Transfer from RREM	+\$997,374
Total Budget	\$310,288,235

SECTION 3: PUBLIC COMMENTS AND RESPONSES

As required by HUD, this proposed substantial amendment, APA 62 will be made available for public comment over a period of at least thirty days. Commenters may submit comments to this proposed amendment (i) via email to DisasterRecoveryandMitigation@dca.nj.gov (Subject: APA 62); or (ii) via U.S. mail. All comments are given the same amount of consideration regardless of the method of submission.

The State will review all public comments provided during the comment period and, per HUD guidelines, will synthesize public comments submitted regarding this proposed amendment. The State will then include written responses to those comments as part of the final amendment submitted to HUD for review and approval.

APA 60 Support 11/06/25:		APA 60 PF & PI Allocation	Additional PI Allocated Post APA 60	APA 62 RBD Hoboken Budget Move	APA 62 RBD Meadowlands Budget Move	APA 62 PF & PI Allocation
Homeowner Assistance Programs	Reconstruction, Rehabilitation, Elevation, & Mitigation	1,336,252,097	119,445.45	(997,374.00)	(518,810.68)	1,334,855,357.77
	Housing Resettlement Program	202,753,333				202,753,333.00
	LMI Homeowners Rebuilding Program	47,248,027				47,248,027.00
	Blue Acres Buyout Program	77,164,399				77,164,399.00
	Homeowner Assistance and Recovery Program (IDA)	25,500,000		(23,500,000.00)		2,000,000.00
	Blue Acres 3.0 (IDA)	18,000,000				18,000,000.00
	Total Homeowner Assistance Programs	1,706,917,856	119,445.45	(24,497,374.00)	(518,810.68)	1,682,021,116.77
Rental Housing and Renter Programs	Fund for Restoration of Large Multi-Family Housing	669,164,529				669,164,529.00
	Sandy Homebuyer Assistance	18,503,783				18,503,783.00
	Sandy Special Needs Housing	56,734,715				56,734,715.00
	Rental Assistance Program	19,400,479				19,400,479.00
	Small Rental Properties /Landlord Rental Repair	53,634,386	15,000.00		(15,000.00)	53,634,386.00
	Neighborhood Enhancement Program	35,798,396		(502,626.00)		35,295,770.00
	Incentives for Landlords	17,189,631				17,189,631.00
	Pre-development Loan Fund	3,652,849				3,652,849.00
	Total Rental Housing Programs	874,078,768	15,000.00	(502,626.00)	(15,000.00)	873,576,142.00
Economic Development	Grants/Recovery Loans to Small Business	74,501,809				74,501,809.00
	Direct Loans for Small Businesses	100,680,803	130,628.04		(130,628.04)	100,680,803.00
	Neighborhood & Community Revitalization	74,049,656				74,049,656.00
	Tourism Marketing	24,999,276				24,999,276.00
	Total Economic Development	274,231,544	130,628.04	-	(130,628.04)	274,231,544.00
Infrastructure Programs	New Jersey Energy Resilience Bank	203,167,822	823,699.60		(823,699.60)	203,167,822.00
	Atlantic City Resilience	19,629,539	3,511,861.68		(3,511,861.68)	19,629,539.00
	Flood Hazard R R - Acquisition	50,000,000				50,000,000.00
	Flood Hazard R R - Infrastructure	40,066,362				40,066,362.00
	FEMA Match (Cost-share/Match)	74,700,000				74,700,000.00
	Federal Highway Administration (Cost-share/Match)	67,568,075				67,568,075.00
	Cleanwater State Revolving Fund (Cost-share/Match)	16,285,717				16,285,717.00
	Cleanwater Program Delivery	1,622,531				1,622,531.00
	Drinkingwater State Revolving Fund (Cost-share/Match)	29,760,707				29,760,707.00
	Total Infrastructure Programs	502,800,753	4,335,561.28	-	(4,335,561.28)	502,800,753.00
Support for Government Entities	Essential Services Grants	134,238,714				134,238,714.00
	Unsafe Structure Demolition	3,955,969				3,955,969.00
	Code Enforcement	4,178,524				4,178,524.00
	Zoning Program	1,100,143				1,100,143.00
	Total Support for Government Entities	143,473,350	-	-	-	143,473,350.00
Supportive Services	Housing Counseling /Case Mgmt. Program	13,775,877				13,775,877.00
	DOH Mosquito Surveillance	487,565				487,565.00
	DEP Mosquito Control	1,140,093				1,140,093.00
	Homeless Housing/Tenant Based Rental Program	27,317,346				27,317,346.00
	Lead Hazard Reduction Program	1,198,107				1,198,107.00
	Total Supportive Services	43,918,988	-	-	-	43,918,988.00
Planning	Resilient NJ Program	9,800,000				9,800,000.00
	Local Planning Services	12,775,018				12,775,018.00
	Planning-DCA	5,386,405				5,386,405.00
	Planning-DEP Mitigation	883,783				883,783.00
	Statewide Housing Mitigation Tool (IDA)	4,100,000				4,100,000.00
	Total Planning	32,945,206	-	-	-	32,945,206.00
Administration	Administration-DCA	211,086,037				211,086,037.00
	Administration-DEP	-				-
	Administration-DEP-Water	58,764				58,764.00
	Administration-EDA	-				-
	Administration-HMFA	-				-
	Administration-RBD	-				-
	Total Administration	211,144,801	-	-	-	211,144,801.00
	SUB-TOTAL	3,789,511,266	4,600,634.77	(25,000,000.00)	(5,000,000.00)	3,764,111,900.77
Rebuild by Design	Rebuild by Design - Hoboken	285,288,235		25,000,000.00		310,288,235.00
	Rebuild by Design - Meadowlands	149,711,765			5,000,000.00	154,711,765.00
	Total Rebuild by Design	435,000,000	-	25,000,000.00	5,000,000.00	465,000,000.00
	TOTAL	4,224,511,266	4,600,634.77	-	-	4,229,111,900.77